

努力探索中国特色生态文明发展道路

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建设生态文明，必须直面我国的特殊国情，走一条中国特色的生态文明发展道路。根据党中央的战略部署，在全面建设小康社会阶段，我国生态文明建设主要围绕构建“两型”社会，需要从四个层面推进：一是加强生态环境建设，加大节能减排力度，着力缓解当前我国面临的各种生态环境问题；二是加快转变经济发展方式，着力改变不利于生态环境的生产生活方式；三是推进体制机制创新，建立资源节约、环境友好的制度体系；四是在全社会牢固树立生态文明观念，改变不利于人与自然和谐发展的价值取向。这一战略部署构筑了中国特色社会主义生态文明发展道路的核心骨架，指明了探“路”的基本方向。

中国特色生态文明建设要努力探索一条在生态文明理念下建设生态环境的新道路。尽快改善生态环境是既重要又紧迫的现实问题。实践证明，在工业文明还是生态文明理念下建设生态环境有着本质的差别与完全不同的路径和效果。生态文明建设遵循“大地是我们的母亲，自然是我们的家园”的理念，主张像热爱母亲和保护家园一样保护生态环境，而不仅仅是因为生态环境恶化才建设生态环境。按照生态文明理念，我国坚持走“代价小、效益好、排放低、可持续”的环保新道路，推进了环境保护的历史性转变，为探索中国特色生态文明建设道路做出了表率。

中国特色生态文明建设要努力探索一条自然生态系统文明提升的道路。生态文明是人与自然和谐发展的进步过程和积极成果，是自然生态系统文明化和人类文明系统生态化的总和。自然生态系统文明化的建设主体是人。为了实现自然生态系统的文明化，既要加强生态环境建设，又要让自然休养生息和按规律发展进化；既是“人化自然”的过程，也是“自然化自然”的过程。人类文明系统生态化的建设主体也是人。由于人类文明是已经高度发达的复杂系统，因此人类文明的生态化实际上就是用人与自然和谐发展的价值观对既有的物质文明、精神文明和政治文明进行生态化的改造、提升和绿色变革，是一个“自然化人”和“人化人”的过程。承认自然生态系统具有文明性，是人类文明进步的表现，是生态文明的先进性所在。只有这样，才能真正做到尊重自然，人与自然才可能在平等的基础上实现和谐发展。

中国特色生态文明建设要努力探索一条差别化的区域实现道路。区域不协调和经济发展的无序竞争，是我国生态环境破坏的重要因素。我国生态文明建设必须进行具体的空间分解与落实，才能确保国家生态文明发展战略的实现。我国空间差异极大，不同区域生态文明建设的基础和条件、存在的困难与障碍具有差异性，其实现途径也具有差异性，必须采用差异化的区域实现路径和政策。推进形成主体功能区就是很好的探索和榜样。目前，全国已有 52 个生态文明建设试点市县，西部地区生态文明示范工程试点市县的工作开始启动。要加强对这些地区的指导和支持，积极探索生态文明建设在不同区域实现的路径和模式，为探索中国特色社会主义生态文明发展道路创造出更

多宝贵经验和新模式。

中国特色生态文明建设要努力探索一条开放合作的实现道路。生态文明是人类共同的理想、共同的事业。不同国家和民族有着不同的政治制度、文化特征和利益诉求，唯有对生态的价值认同是完全一致的。因此，我国生态文明建设得到了全世界的高度认同和赞扬，正成为我国对外开放和国际合作的重要平台。我们要以更加负责和开放的姿态，加强与国际社会的合作，积极推进全球生态文明建设，共同探讨可持续发展的新构架、新道路、新方法；共同采取措施应对气候变化；共同研究开发循环低碳新技术，提高对有限资源的利用率；在能源开发、节能减排、运输方式、城市规划与建设等领域开展广泛的国际合作，积极推进人类社会的可持续发展。

中国特色生态文明建设要努力探索构建人与自然和谐共生、协调发展的价值体系和制度体系。这是生态文明建设需要解决的根本性问题。生态文明和工业文明的本质区别是价值取向和制度安排的差异，生态文明建设的难点和重点就在于如何在全社会树立一个新的价值体系和制度体系，逐步取代工业文明“人类中心主义”的价值取向和制度安排。而要做到这一点并非易事。工业文明在技术革命的推动下，创造了巨大的物质财富，极大地满足了人类物质文化需要，成功利用人的欲望建立了有效的市场激励机制，成为推动经济社会发展的动力。因此，生态文明要变革工业文明的价值体系和制度体系，最艰巨的任务是要能够充分提供满足人们生态需求、精神需求和物质需求的

有效供给，建立有效激励人性中仁爱、克己和奉献等优良品质的方法和制度，形成在新的价值取向下推动社会进步的强大动力。从这个意义上讲，生态文明建设任重而道远，生态文明社会的实现期盼重大的理论创新、技术突破和制度变革。

探索中国特色生态文明发展道路是历史赋予中华民族的伟大使命，只要我们在科学发展观的指导下，坚定不移地深入推进生态文明建设，勇于探索，敢于创新，就一定能够成功走出一条中国特色社会主义生态文明发展道路，为我国和全球的可持续发展作出重大贡献。

（作者为国家社科基金重大项目“我国生态文明发展战略及其区域实现研究”首席专家、四川大学教授）

Practices and Exploration of the Ecological Civilization Development Road with Chinese Characteristics

-- Written at the 20th Anniversary of Rio Declaration

Deng Ling¹ Liu Dengjuan²

Economics School of Sichuan University
Chengdu, China
denglingprof@163.com

Abstract: China is the first country to officially put forward Ecological Civilization Construction. On the basis of summarization of great pioneering practices of China's ecological civilization construction, this paper puts forward the ideas that ecological civilization development road with Chinese characteristics should explore a road which integrates with comprehensive construction of well-off society and socialist modernization construction, explore a new road of ecological environment protection, explore a road of civilization promotion, explore a road with all the citizens' participation and innovation, explore an ecological civilization realization road with differences for different regions, explore a road of opening-up and cooperation, and explore a road of constructing harmonious and coordinated value systems and institutional systems between humans and nature.

Keywords: ecological civilization; development road; Chinese characteristics; practices; exploration

1. Introduction

20 years ago, over 100 countries gathered in Rio de Janeiro, the capital city of Brazil, and promised to the world that we would implement the sustainable development strategy together in order to maintain the sustainable development of human beings and the earth. Therefore, an epoch-making global declaration has come into being. For 20 years, humans have commonly accepted the sustainable development ideas and have made tremendous efforts for it. However, to our disappointment and confusion, the effects of our efforts are not satisfactory. The global ecological environment has been improved only in some areas and the overall continual deterioration situation of the global ecological environment has not been fundamentally changed and the sustainable development ability has not been evidently improved. Ecological crisis, resources crisis, financial crisis and survival crisis still have severely threatened humans and the earth. What are the fundamental causes for these? There are a number of reasons to account for. One of the root causes is that we try to explore sustainable development roads under the industrial civilization framework.

2. Sustainable Development Calls for the New Civilization

For a long time, the world's sustainable development strategy has mainly focused on ecological environment construction, change of production mode and change of lifestyle and has never touched the core values and institutional systems of industrial civilization. The value roots and institution roots for destroying ecological environment have not been wavered. Anthropocentrism, the core value of industrial civilization, has still dominated the global economic, social, and ecological development trend. Humans have tried every means to maximize interests and profits and thus resulted in wars, poverty and disasters. On the one hand, humans try to solve environment problems, on the other hand, humans have adopted new ways to pollute environment. The whole world is faced with worse environment-development conflicts and social conflicts with different forms and spatial spans for different countries. In this sense, sustainable development practices have underestimated solid institutional systems of industrial civilization and the deep influences of industrial civilization on humans. It ignored that the essential and the most difficult task for keeping the harmonious development between humans and nature is to make fundamental reforms on value orientations and institutional arrangement of industrial civilization. To make it clear, sustainable development is a giant, complex, multi-party-related, institution-change-involved issue which should not be simply and



equally treated as ecological environment construction and change of humans' behaviors. Practices have shown that sustainable development ideas are born on the reflection of industrial civilization but it is difficult to realize sustainable development under the social ideology of industrial civilization. Sustainable development calls for ecological civilization and awaits responsible countries to initiate the ecological civilization construction and explore new roads for the global sustainable development.

3. Great Pioneering Practices of China's Ecological Civilization Construction

China is the first country to officially put forward ecological civilization construction and also one of the early countries to accept sustainable development ideas and actively implement sustainable development strategy. In 1972, China took part in the first United Nations Conference on the Human Environment in the Swedish capital city Stockholm. In 1992, we made solemn promises of promoting sustainable development to the whole world in Rio Declaration on Environment and Development. In 1994, China's 21st Century Agenda came into being and symbolized the formation of the basic national strategy of China's sustainable development. After the 16th National Congress of Communist Party of China, we have done much theoretical preparation and practical exploration for China's ecological civilization strategy. Under the guidance of the concept of scientific development, we have originally put forward some strategies like "building resource saving and environmentally friendly society", "socialist harmonious society", "civilized development road featuring a thriving economy, an affluent life and a sound eco-system", and implement some measures like "ecological province construction", "circular economy development", "development priority zones" and so on. In 2007, in the 17th National Congress of Communist Party of China, we initially put forward the ecological civilization construction, granted the ecological civilization construction the same equal important status as economic construction, political construction, cultural construction and social construction and treated ecological civilization construction as one important part to accelerate the change of economic development mode. Ecological civilization construction has become one important part of national strategy. It is one of the important strategic tasks for building a well-off society and socialism with Chinese characteristics. It is also the great pioneering work for China to achieve great rejuvenation of Chinese nations and promote the global green change from industrial civilization to ecological civilization. It plays the leading and breakthrough role in the exploration of new roads and new modes for global sustainable development.

4. Industrious Exploration of Ecological Civilization Development Road with Chinese Characteristics

To construct ecological civilization, we have to take China's unique actual conditions into consideration and take an ecological development road with Chinese characteristics. China is a developing country in the process of industrialization and modernization. While we are constructing ecological civilization under the actual condition of not-well developed industrial civilization, we have to inherit and carry forward the merits of industrial civilization and correct the malpractices of industrial civilization. We have to not only solve all the practical social, economic and ecological problems but also construct and perfect the theoretical systems, institutional systems and behavior systems. We should not protect the ecological environment at the sacrifice of economic development, nor should we do ecological pillages and environment pollution shift to other countries like some capitalist countries. We have to quicken the speed of ecological civilization construction in China and responsibly take the obligation of guiding the global ecological civilization construction and so on. Therefore, it is a significant question we have to consider carefully concerning the issue of what ecological civilization construction road we have to take.

Ecological civilization development road with Chinese characteristics is a new road for sustainable development. We have no experience to learn from but depend on ourselves to seek and explore. Based on the strategic instructions of Central Committee of Communist Party of China, in the phase of comprehensive construction of well-off society, China's ecological civilization construction mainly focuses on the building of resource-saving and environment-friendly society and has been advanced from four aspects:

- Enhance ecological environment construction, save energy, reduce emission and alleviate all the ecological environmental problems we are faced with.
- Accelerate the change of economic development mode and change the environmentally-unfriendly production modes and life-styles.
- Promote system innovation and mechanism innovation and establish the resource-saving and environment-friendly institutional systems.
- Firmly build up ecological civilization concepts in all walks of life and change the value orientations which are not good for the harmonious development between humans and nature.

This strategic deployment has constructed the core skeleton of the ecological civilization development road with Chinese characteristics and has shown the general direction of the road. We believe the ecological civiliza-



tion development road with Chinese characteristics includes at least the following aspects.

4.1. Industriously Explore a Road which Integrates with Comprehensive Construction of Well-off Society and Socialist Modernization Construction

China's ecological civilization construction is an integral part of the overall arrangements for the cause of socialism with Chinese characteristics, which is not only the new requirement for the comprehensive construction of well-off society, but also the important content for the change of economic development mode and socialist modernization construction. China's ecological civilization construction can not be separated from vivid socialist construction, but to be integrated into all the fields of economic construction, social construction, cultural construction, political construction and environmental construction. Ecological civilization development strategy framework will be formed which is composed of ecological economy, ecological politics, ecological culture, ecological society, and ecological environment. Currently, ecological civilization construction should be particularly integrated with the socialist culture development. The value orientations of harmonious development between humans and nature should be further projected in the socialist core value system and the ecological ethics and morals of Chinese traditional culture should be inherited and carried forward. The ecological civilization awareness and knowledge should be popularized and enhanced in the national educational system. The culture industries and public culture undertakings develop with ecological civilization construction and form the ecological culture competitiveness advantages with international influences, creating a large number of excellent works related to the themes of love of nature, love of life, green development, ecological development and sustainable development.

4.2. Industriously Explore a New Road of Ecological Environment Construction with Ecological Civilization Ideas

It is an important and urgent practical problem to improve ecological environment as quickly as possible. So we initially advance ecological civilization construction in the field of ecological construction and environment protection. We have achieved breakthrough progress in ecological environmental construction and the new environment protection road has been taking shape. Practices have shown that there are essential differences with fully different approaches and effects between ecological environment construction under the guidance of industrial civilization and ecological environment construction under the guidance of ecological civilization. Ecological civilization follows the idea that "earth is our mother

and nature is our home". We protect ecological environment as we protect our home rather than do it just because of the deterioration of ecological environment. Following ecological civilization ideas, China has taken the new environment protection road of low cost, good economic returns, low emission and sustainable principles, promoted the historic transformation of environment protection, and set a good example to explore the ecological civilization construction road with Chinese characteristics.

4.3. Industriously Explore a Civilization Promotion Road

China's ecological civilization construction not only has to inherit and carry forward the positive content of industrial civilization but also has to go beyond industrial civilization and achieve the promotion from industrial civilization to ecological civilization and from human civilization to earth civilization. Earth civilization means much more than humans' civilization. We believe industrial civilization is humans' civilization but ecological civilization is the civilization of earth which treats humans and nature as two equally important subjects. Ecological civilization is the progressive process and positive results of harmonious development between humans and nature and also the sum of natural ecological system's civilization and humans' civilization. The subjects to civilize the natural eco-system are humans and natural eco-system. To realize the civilization of natural eco-system, we have to enhance environmental construction and respect and obey nature's laws and rules, which is a process that humans change nature and nature changes nature itself. The subjects to make human's civilization sustainable are humans. As humans' civilization is the highly developed system, sustainability of humans' civilization is to make green reform of the current material civilization, spiritual civilization and political civilization, which is the process that nature influences humans and humans influence humans. Admitting natural eco-system's civilization symbolizes the progress of human civilization and progressiveness of ecological civilization. Only in this way can humans really respect nature and the harmonious development between nature and humans be kept on the basis of equality.

4.4. Industriously Explore a Road with all the Citizens' Participation and Innovation

It is a key issue to put the advanced philosophical thoughts of ecological civilization into all the citizens' practices and actions and realize the green change of production mode and lifestyle. Since the national strategy of ecological civilization construction was put forward, the academic circle has done comprehensive and deep researches and achieved countless fruits. Departments in Central Committee and local governments in different levels have actively taken actions and achieved



a lot. In particular, Ministry of Environmental Protection, Forestry Administration, Development and Reform Committee, Ministry of Housing and Urban-Rural Development and relevant government bodies become the major forces. A large number of model cities and model regions with great ecological environment construction achievements have arisen. The majority of provinces in China have put ecological civilization construction into the 12th five-year planning and called for all forces to participate in ecological civilization construction through the approaches of economic structure adjustment, market supervision, space administration, people's livelihood projects, social construction and institutional reform. The masses of the people have huge ecological needs and innovation ability, high passion for ecological civilization construction, self-confidence and self-consciousness of ecological culture of Chinese nation. We have to call for the masses of the people to get involved in ecological civilization construction, firmly establish ecological civilization ideas in all walks of life, and seek new approaches and modes of green actions. We have to encourage academic circle to do more innovation, and audaciously put forward some new ideas, new approaches and new measures. We have to encourage governments to make administration innovation, expand money input, unify policies, enhance legal system construction and market supervision, and alter the production ways and lifestyles through incentive mechanisms and restraint mechanisms. We also have to earnestly summarize the innovation achievements, experience, and modes and make them popular after systematic integration.

4.5. Industriously Explore an Ecological Civilization Realization Road with differences for Different Regions

Regional incoordination and disorderly competition are the serious causes of China's continual ecological environment deterioration. To ensure the realization of national ecological civilization development strategy, we must decompose regions and implement ecological civilization construction differently. China is a country with huge space differences. The basis, conditions, difficulties, barriers and approaches of ecological civilization construction for different regions will be different. So we have to adopt different ways and policies to implement ecological civilization construction. "Development Priority Zones" is a good way to explore and a good example to solve the problem of regional differences in ecological civilization construction. At present, there are 52 ecological civilization construction experiment cities or counties. Ecological civilization demonstration projects in experiment cities or counties of the west of China have been run. We have to further instruct and support these regions to explore the ways and modes for ecological civilization construction in different regions

and provide more valuable experiences and new modes for the ecological civilization development road with Chinese characteristics.

4.6. Industriously Explore a Road of Opening-up and Cooperation

Ecological civilization is the common ideal and enterprise of all the humans. Different countries and nations have different political institutions, cultural features, and interests appeal, but the same recognition of ecological values. Therefore, China's ecological civilization construction has received the universal recognition and praise which has become one important platform for opening-up and international cooperation. We have to be more open and responsible to enhance international cooperation, actively prompt universal ecological civilization construction, and investigate together the new framework, new roads and new methods for the sustainable development. We have to take measures together to tackle climate change. We have to do researches together to develop recycling technology and low carbon technology and improve resource utilization efficiency. We have to make extensive international cooperation in the fields of energy exploitation, energy saving and emission reduction, city planning and construction and so on in order to promote the whole world's sustainable development.

4.7. Industriously Explore a Road of Constructing the Harmonious and Coordinated Value Systems and Institution Systems between Humans and Nature

Constructing the harmonious and coordinated value systems and institution systems between humans and nature is the fundamental and essential problem for ecological civilization construction to solve. The essential differences between industrial civilization and ecological civilization are the differences of value orientations and institution arrangement. The difficulty and the highlight lie in how to establish new value systems and institution systems in society and replace the anthropocentrism value orientation and institution arrangement of industrial civilization. However, it is not easy at all. Industrial civilization, with the promotion of technological revolution, has created enormous material wealth, greatly satisfied humans' material and cultural needs, and appealed to humans' selfishness, greed, and pursuit of material enjoyment. What's more, a variety of theories and institutions make all of them reasonable and legal. They successfully set up effective market incentive mechanisms to take advantage of humans' desires which become great force to promote economic and social development. Therefore, to change the value systems and institution systems of industrial civilization, the most difficult tasks for ecological civilization construction are to provide sufficient supply of ecological needs, spiritual needs and



material needs, to establish approaches and institutions to motivate good morals and ethics such as kindness, self-abnegation and dedication, and to form great forces to promote social progress with new value orientations. In this sense, ecological civilization construction has a long and tough way to go. Ecological civilization society needs great theoretical innovation, technological breakthrough and institutional reform.

It is a great task that the history gifts for the Chinese nation to explore the ecological civilization development road with Chinese characteristics. We have been exploring this road. At present time, it is difficult to accurately make theoretical generalization of the scientific connotation of this road. However, the road has been taken, and will be taken by us. We hopefully believe, as long as we are under the guidance of view of scientific development, unswervingly carry forward the ecological civilization construction, and dauntlessly explore and innovate, can we successfully seek out a socialist ecological civilization road with Chinese characteristics, making great contribution not only to China but also to the world's sustainable development.

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生态文明发展战略区域实现途径研究

邓 玲

(四川大学经济学院, 四川 成都 610064)

摘 要:党的“十七大”从理念、行动两个方面阐述了国家生态文明发展战略的基本构想。从工业文明框架下实施可持续发展战略的局限性出发,分析了我国生态文明发展战略提出的深刻背景与现实意义,重点探讨了生态文明发展战略区域实现的客观基础与实现途径。

关键词:生态文明;区域实现;行政区;类型区

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党的“十七大”首次提出“建设生态文明”,并从理念、行动两个方面阐述了国家生态文明发展战略的基本构想,要求“生态文明观念在全社会牢固树立”,“基本形成节约能源资源和保护生态环境的产业结构、增长方式、消费模式”。我国国土空间复杂多样,区域差异性很强,生态文明建设也要充分重视空间差异。如何将国家生态文明发展战略落实到具体空间,转化为区域经济社会发展的行动纲领,是我们必须认真研究的问题。

一、可持续发展战略与生态文明发展战略

可持续发展战略是全世界人民共同认同和实施的全球战略。可持续发展战略的提出,源于对工业文明造成的负面影响的深刻反思。工业革命以来,科学技术迅猛发展,物质财富的生产也飞速增长。但与此同时,工业文明的负面影响也日益加剧,给人类带来了前所未有的生存困境和危机,如资源能源枯竭、生态环境破坏、新的疾病蔓延等。反思工业文明,它改善了人们的生活水平,却带来了环境污染和能源枯竭;它繁荣了人们的社会生活,却也不可避免地造成了人类精神层面的俗化和异化。地球变暖,大气污染,物种减少,自然灾害频繁,人类乃至整个地球生物圈的生存环境已受到严重威胁。正是对工业文明的反思才产生了可持续发展的思想。

建设生态文明,是我国首先提出来的。实施生态文明发展战略,既是我国经济社会建设的迫切需要,也是对全球可持续发展的重大贡献。我国生态文明发展战略是在对我国实施可持续发展战略经验总结与历史反思的基础上提出来的。我国是世界上较早接受可持续发展理念并努力实施可持续发展战略的国家之一,1972年我国就参加了在瑞典斯德哥尔摩召开的联合国第一次全球人类环境会议,1992年我国在《里约宣言》、《21世纪议程》中向世界作出了可持续发展的庄严承诺,1994年《中国21世纪议程》的问世,标志着我国可持续发展基本国策正式确立。十多年来,我国出台了一系列保护生态环境的法律法规、政策措施,投入大量人、财、物进行生态环境建设,取得了显著成效。对生态环境问题的严峻性和生态环境建设的重要性,国人已基本形成共识。然而,令人遗憾的是,大量的生态环境项目并没有从根本上扭转生态环境恶化的总体趋势。究其原因是多方面的,其中最根本的原因是我们一直在工业文明的框架下寻求可持续发展的途径。在很长一段时期,我们简单地把可持续发展等同于生态环境建设,试图用单一的生态环境建设措施去解决一个庞大的、复杂的、涉及多方利益主体的可持续发展问题,忽视了可持续发展的精髓是人与自然和谐

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作者简介:邓玲(1945-),女,四川大学经济学院教授,博士生导师。

发展、协调发展、永续发展的生态文明这一特征。

事实证明,在工业文明框架下实施可持续发展存在一定的局限性。工业文明的核心价值观念是“人类中心主义”,在这样的价值取向实施可持续发展战略,会自觉或不自觉地仍然以“人类中心主义”去建设生态环境、改变生态环境,以此来适应人类对物质需求的欲望和对工业文明的不懈追求。这表现在生产方式上,对物质财富增长的追求以及对自然界的无偿索取,必然是“高增长、高消耗、高污染”的增长模式;表现在消费方式上,崇尚物质消费的享乐主义必然助长人类对自然界的索取和消费,即便是对生态环境的关注,也更多地关注其消费价值而非环境价值,即关注生态环境作为人类必需的资源的价值,而非作为人类必需的和谐环境的价值。人类可持续发展呼唤生态文明。生态文明是指人类追求人和自然和谐发展、协调发展而取得的积极成果与进步过程。生态文明是人类文明的一种形态,它是以尊重和维护自然为前提,以人与人、人与自然、人与社会和谐共生为宗旨,以建立可持续的生产方式和消费方式为内涵,以引导人们走上持续、和谐的发展道路为着眼点^[1]。从历史演进的角度看,人类文明经过了原始文明、农业文明、工业文明,正在迈入生态文明,因此,生态文明是迄今为止,人类文明的高级阶段。从历史的断面来看,人类社会包括物质文明、精神文明、政治文明、生态文明几种文明形态,生态文明是物质文明、精神文明、政治文明的基础和前提。

党的“十六大”提出了“生态良好的发展道路”与“新型工业化道路”,随后,又提出了科学发展观、建设资源节约型与环境友好型社会、发展循环经济、推进形成主体功能区等一系列重要战略思想,为生态文明发展战略的提出做出了大量的理论准备和实践探索。党的“十七大”第一次明确地将生态文明从哲学的观念层次上升为国家的经济社会发展战略,将生态文明建设细化为优化产业结构、转变经济增长方式和消费模式的行动指针。生态文明发展战略的提出,将生态文明建设理念转变成指导经济社会可持续发展的行动纲领,是深入落实科学发展观,建设中国特色社会主义的重要实践,也是我国面向全球可持续发展的

庄严承诺。怎样科学构建生态文明国家战略的基本框架,继而如何推进生态文明发展战略的实施,成为摆在理论研究与实际工作者面前的一个亟待解决的重大课题。

二、实施生态文明发展战略的基本路径

(一)从思想、法律、政策、行动上对全社会提出基本要求,规范和引导全社会进行生态文明建设

实施生态文明发展战略,必须首先从全社会的层面转变观念、形成共识、建立制度、规范行为,构建新的生产、生活方式,形成生态文明的社会秩序。生态文明建设不是单纯的生态环境建设,而是一个重塑生态文明理念、完善生态文明保障政策与措施,动员全社会共同参与生态文明建设,并从生产方式、生活方式等方面贯彻落实生态文明理念的系统工程和长期过程。生态文明建设的主体是人,实施生态文明战略既需要用生态文明的理念重塑人们的生活方式、消费方式,以发展生态文明为导向,优化产业结构,转变经济发展方式,创新机制体制,完善法律法规。这是全社会,全体社会成员,全部区域都面临的共同任务。

(二)必须立足国情,探索差异化的区域实现途径

实施生态文明发展战略,还要正视生态的空间属性与人类活动的空间属性,要落实到具体的国土空间,探索区域实现。尤其是在我国现行体制与国情下,生态文明建设不仅要靠国家战略推进,还要调动地方积极性,依靠地方政府来贯彻落实。我国幅员广阔,国土空间多样化、非均衡与脆弱性特征明显,自然、经济、文化、制度等综合因素作用下的区域多样性与区域差异性明显。在实施生态文明国家战略的过程中,不同区域生态环境的自然差异、经济社会发展水平差异、人类活动强度差异、民族文化差异、生态文明发展阶段差异,必然导致不同区域在生态文明建设方向、内容、重点、难点以及进程等方面的迥然差异。除此之外,生态文明国家战略的区域实现还面临着国家整体利益与区域利益的冲突与博弈,面临财政体制、绩效评价等体制性障碍的约束,这进一步增加了实施生态文明战略的难度。重视这些差异,探索生态文明建设区域实现途径,是构建具有中国特色的生态文明发展战略,建设生态环境良好国家的必破之题。

三、生态文明发展战略区域实现的重要意义

(一)生态文明发展战略的区域实现,是将宏观层面的生态文明发展战略落实到微观经济主体行为的桥梁和纽带

一种文明形态,是社会微观主体行为方式和行为结果的综合表现。生态文明发展战略既要以宏观的、抽象的战略框架体现,更要细化到微观主体的行为决策、行为方式中。生态文明发展战略要在宏观层面(国家层面)、中观层面(区域层面)、微观层面(居民、企业层面)三个层面上落实。就我国的实际情况看,在国家层面上,生态文明建设的基本框架正逐步完善;在区域层面和居民、企业层面上,生态文明建设的具体途径尚需探索。作为承“上”启“下”的中间环节,区域层面如何协调与国家层面的关系,如何在国家战略的框架下,组织、激励居民和企业转变消费模式与生产方式,是值得研究的重要问题。就以地域单元为生态文明发展战略的落实主体这个角度看,生态文明发展战略区域实现包括三个方面的内容,首先,国家的生态文明发展战略必须落实到具体的空间;第二,各区域不能简单沿用国家的生态文明发展战略,区域的生态文明发展战略必须以国家生态文明发展战略为指导,并反映区域特色;第三,不同区域的生态文明发展战略必须形成彼此协调,相互分工又相互促进的格局。

(二)生态文明发展国家战略既是区域生态文明建设的指导,同时也需要在区域生态文明建设的实践中逐步完善

生态文明发展国家战略是一个整体,具有权威性、全局性、综合性的特征。生态文明发展国家战略必须落实到具体的空间,而我国又是空间差异极大的国家,各区域必须在体现国家战略核心内容的前提下,制定实施体现区域差异的区域生态文明发展战略,才能确保生态文明发展国家战略的空间分解和落实。生态文明发展区域战略要重视区域差异性,但又不能因为区域差异性而影响生态文明发展国家战略的权威性、全局性、综合性。另一方面,不同区域生态文明建设的基础和条件、存在的困难与障碍具有差异性,其实现的途径也具有差异性,总结不同区域生态文明战略管理的工具和机制,以及其实现生态文明的做法和

经验,从中提炼出生态文明建设最本质的规律,又将为完善生态文明发展国家战略提供支撑。

四、生态文明发展战略区域实现的基本途径

从明确战略实施主体的角度看,按照行政区划格局、以行政区为空间载体,是推进生态文明发展战略区域实现的主要途径。但是完全依靠行政区推进区域实现,则可能割裂不同行政区生态建设内在的生态联系,违背自然生态规律。据此,生态文明发展战略区域实现的空间载体总体上分为两类,一是行政区;二是各种类型区。因此生态文明发展战略区域实现的基本途径,一是在国家生态文明发展战略思想的指导下制定区域生态文明发展战略,做到区域生态文明发展战略与国家生态文明发展战略的有机衔接;二是按行政区推进生态文明发展战略区域实现;三是按类型区推进生态文明发展战略。

(一)区域生态文明发展战略与国家生态文明发展战略的衔接

不管是按照那种空间载体推进区域实现,首先必须解决区域生态文明发展战略与国家生态文明发展战略的衔接问题。生态文明发展战略既是经济发展战略、文化发展战略、也是政治发展战略,生态文明建设是一个体系。国家生态文明发展战略首先必须确定这个体系的框架,区域生态文明发展战略则以这个体系框架为指导,立足区情,充实体系框架的具体内容。从内容看,生态文明建设包括生态环境建设、生态经济建设、生态法制建设、生态文化建设、生态社会建设等内容。从战略重点看,生态文明建设包括转变经济发展方式、优化产业结构、转变消费方式、建设节约型社会、树立生态文明意识等重点领域。从生态文明发展战略的实现机制看,它包括规划机制、协调机制、激励机制、约束机制、补偿机制、创新机制等内容。

国家生态文明发展战略一是要规定生态环境建设、生态经济建设、生态法制建设、生态文化建设、生态社会建设的核心目标、基本内容、基本手段;二是要规定转变经济发展方式、优化产业结构、转变消费方式、建设节约型社会、树立生态文明意识的基本要求,核心内容、关键环节;三是要明确规划机制、协调机制、激励机制、约束机制、补偿机制、创新机制运行的机理,它重在面向整体生态系统,充分调动全社会的力量,拓展社会参与的

途径。区域生态文明发展战略,重在关注生态空间的区域性和特殊性,在国家战略的指导下,提出区域生态环境建设、生态经济建设、生态法制建设、生态文化建设、生态社会建设,以及转变经济发展方式、优化产业结构、转变消费方式、建设节约型社会、树立生态文明意识的特殊方法和途径;体现不同实现机制的区域特色和区域差异。

(二)按行政区推进生态文明发展战略区域实现

从落实战略实施主体这个角度看,国家生态文明发展战略,首先要按照行政区划分解到各级行政区,在行政区经济社会管理中全面落实国家生态文明发展战略。在我国的行政管理格局中,省级政府掌握了丰富的政策资源,具有较大的行政调控功能,省区生态文明发展战略,在全国生态文明发展战略中起着承上启下的作用。生态文明建设,既对各省区生态环境建设提出新的要求,也对省区的行政管理提出了新的要求。

各级行政区在推进生态文明发展战略区域实现的过程中,一是要按照区域生态文明发展战略与国家生态文明发展战略的衔接的一般途径和方法,确定行政区区域生态文明建设的内容体系、战略重点,实现机制;二是要加大政府管理创新力度,重点在完善生态文明建设承上启下的传递机制、生态文明建设具体的组织实施机制、激发全社会参与生态文明建设的动力机制,以及生态文明建设的评估反馈与政府绩效考核的统筹协调等方面有所创新、有所突破。

(三)按类型区推进生态文明发展战略区域实现

保护自然生态系统及生物多样性,保护自然环境的支撑能力和生态系统的承受能力,是生态文明建设的基本要求。我国生态系统胁迫现状、

敏感性和服务功能重要性空间差异显著,如果仅仅是按照行政区推进生态文明发展战略区域实现,不能有效克服行政管辖空间和生态规律作用空间错位的矛盾。按照类型区推进生态文明发展战略区域实现,是全面贯彻落实生态文明发展战略的必然要求。

基于不同的视角,国土空间可以划分为不同的类型。就我国的现实国情来看,生态功能区、主体功能区、老少边穷地区等类型区都是生态文明发展战略的空间载体。不管是按类型区还是按照行政区推进生态文明发展战略区域实现,其基本思路是一致的,只是按类型区推进生态文明发展战略区域实现,必须首先解决类型区内同层级的地方政府行为的协调、即跨行政区的经济社会管理机制的构建问题。目前,许多地区在发展规划以及环境污染治理、水资源利用、跨区域的市场监管方面还缺乏有效的协调和合作。实现地方政府行为协调有三种可以考虑的思路^[2],一是建立中央级机构,协调地区之间基础设施建设与环境保护、土地管理和税收征管等制度与政策方面的一体化建设;二是建立区域合作组织,主要处理单个地方政府难以解决的跨区域问题;三是建立“区域第二合作平台”,即通过组建区域性行业协会,推动区域合作向纵深发展。

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On Approaches for Development Strategies of Regional Ecological Civilization

DENG Ling

(College of Economy, Sichuan University, Chengdu, Sichuan, 610064, China)

Abstract: The 17th CCP Congress has put forward a basic concept for China's national ecological civilizations in terms of theories and practice. This research is, based on the limitations of sustainable development strategies, to analyze the social contexts and practical significances in industrial civilizations. It focuses on the foundations and solutions to realize regional ecological civilizations.

Key words: ecological civilizations, regional practice, district, regions

把地震灾区建设成为——具有国际影响力的生态文明建设示范区

邓玲 王倩 2012年05月23日 四川日报

生态文明建设在巩固灾后重建成果、促进灾区可持续发展中具有重要作用。把灾区建设成为具有国际影响力的生态文明建设试验区、示范区有着积极的意义。具体可以采取“理念普及、经验推广、创新提升、开放合作、系统集成与全面推进”的实施路径。

当前，如何巩固提升灾后重建成果，满足地震灾区人民过上美好生活的期望，使灾区走上可持续发展道路，是亟待解决的重大问题。

要达到新的发展目标，不能不关注生态文明建设。在灾区系统推进生态文明建设，将政府和民间、国际和国内生态文明建设的实践经验、学术成果和各种资源在灾区集成和创新，把灾区建设成为具有国际影响力的生态文明建设试验区、示范区，不仅会为灾区全面振兴注入新的动力，极大地增强灾区可持续发展能力，也是对全球灾后重建绿色发展道路的积极探索，有利于汶川地震灾区以崭新的可持续发展模式再次成为我国向全世界展示国家形象与民族精神的重要窗口。

现在，汶川地震灾区科学重建已奠定了生态文明建设的文化基础、物质基础与群众基础。下一步，灾区开展生态文明试验和示范可

以采取“理念普及、经验推广、创新提升、开放合作、系统集成与全面推进”的实施路径。

大力普及生态文明理念

搭建灾区生态文明建设的智库平台。建立生态文明研究中心，研究生态文明理念体系并探索能够为全社会接受的普及形式，发布年度生态文明建设报告。组织国内外推进生态文明建设的相关机构、专家学者、政企代表在灾区开展生态文明建设的高层国际学术研讨。

搭建灾区生态文明理念传播与文化渗透的载体平台。在灾区展开生态文明理念的知识教育与文明教化，推动生态文明理念进学校、进社区、进机关、进企业、进家庭等活动，提高公众参与生态文明建设的积极性。

搭建生态文明建设项目推介与交易平台。通过开展生态文明建设成果推介与展览等会展活动，展示不同区域生态文明建设成效与经验，推介相关项目、产品与技术。

推广实践成果与政策经验

继续发挥国家部委对灾区政策支持、技术指导与资源调配的有效机制，通过建立部门支援灾区生态文明建设等模式加强合作，将部门关于生态文明建设的实践成果与政策经验在灾区先行先试。如在灾区试验环保部提出的环保新道路，试验林业部提出的碳汇项目，试验国

土资源部提出的地质灾害防治项目以及资源节约项目，试验财政部提出的生态补偿办法等。

我国目前已有 52 个生态文明建设试点市、县，正在创建 50 个西部地区生态文明示范工程试点市、县。灾区市县应充分吸收其先进经验，一方面积极争创试点，另一方面借鉴对口支援模式，根据灾区实际情况，合作试验并推广试点市、县成功的不同模式。

引进生态文明建设评价指标体系，建立灾区生态文明建设跟踪反馈机制，并将核心指标纳入灾区干部政绩考核，在灾区试验其科学性与合理性。

创设新的开放与合作内容

充分发挥重建的有效机制、制度基础与形成的国内外联系，从生态文明建设出发赋予新的开放内容与合作内容。

继续完善灾区与生态文明领域专家学者的合作机制，将灾区建设成为生态文明学术成果转化的试验田，为专家学者提供理论转化的平台，将适合灾区的部分研究成果运用到灾区生态文明建设实践中，及时总结和集成经验，为全国生态文明建设提供示范样本。

吸引社会组织深度参与到灾区生态文明建设中来，尤其是参与到生态文明建设的社会细胞工程建设与社会动员中，探索社会组织与政府、企业、居民在生态文明建设上的合作机制。

吸引国际致力于生态文明建设的机构与组织，在生态文明建设上寻求可行的项目合作与资金支持。

积极探索集成创新的道路

积极探索物质文明生态化、精神文明生态化的实现路径。将生态文明建设作为加快转变经济发展方式的重要途径，作为文化产业发展的重要方向 and 社会主义核心价值观体系的重要组成部分，作为政府执政理念与先进性建设的重要内容来进行试验探索。

将生态文明作为创新动力融入到区域创新体系，积极探索集成创新的道路。集成适合灾区经济社会发展的生态技术、环保技术、绿色低碳技术等，建立技术数据库，进行普及和推广。普及创新的原理和方法，鼓励企业与民众进行生态文明建设的技术创新与管理创新。吸引国内外技术创新团队来灾区开展技术试验，搭建联合技术攻关的平台。

完成系统集成，形成示范区

在生态文明建设创新试验的基础上，制定灾区生态文明建设的中长期规划与实施方案，提高生态文明建设的科学性。针对不同类型区域，因地制宜、突出重点、分类实施，形成生态文明建设的不同模式。建立生态文明建设的目标集、任务集和行动集，并将其信息化，形成一套具有指导意义、推广价值的生态文明建设管理信息系统。全面提升灾区生态文明水平，建成生态文明理念牢固树立的示范区，生态环

境建设、生态经济建设、生态社会建设、生态文化建设全面推进的示范区，具有国际影响的灾后重建与可持续发展示范区。

（作者邓玲系四川大学经济学院教授、王倩系省社科院区域所副研究员）